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**BEFORE THE  
GEORGIA PUBLIC SERVICE COMMISSION**

In Re:

Georgia Power Company's  
2019 Rate Case

Docket No. 42516

**Direct Testimony of  
Rachel S. Wilson**

**PUBLIC VERSION**

**On Behalf of  
Sierra Club**

**October 17, 2019**

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1     **I.       INTRODUCTION AND QUALIFICATIONS**

2     **Q       Please state your name, business address, and position.**

3     **A**     My name is Rachel Wilson and I am a Principal Associate with Synapse Energy  
4             Economics, Incorporated (“Synapse”). My business address is 485 Massachusetts  
5             Avenue, Suite 2, Cambridge, Massachusetts 02139.

6     **Q       Please describe Synapse Energy Economics.**

7     **A**     Synapse Energy Economics is a research and consulting firm specializing in  
8             electricity industry regulation, planning, and analysis. Synapse’s clients include  
9             state consumer advocates, public utilities commission staff, attorneys general,  
10            environmental organizations, federal government agencies, and utilities.

11    **Q       Please summarize your work experience and educational background.**

12    **A**     At Synapse, I conduct analysis and write testimony and publications that focus on  
13             a variety of issues relating to electric utilities, including integrated resource  
14             planning, resource adequacy, electric system dispatch, environmental regulations  
15             and compliance strategies, and power plant economics.

16             I also perform modeling analyses of electric power systems. I am proficient in the  
17             use of spreadsheet analysis tools, as well as optimization and electricity dispatch  
18             models to conduct analyses of utility service territories and regional energy  
19             markets. I have direct experience running the Strategist, PROMOD IV,  
20             PROSYM/Market Analytics, PLEXOS, EnCompass, and PCI Gentrader models,  
21             and I have reviewed input and output data for several other industry models.

22             Prior to joining Synapse in 2008, I worked for the Analysis Group, Inc., an  
23             economic and business consulting firm, where I provided litigation support in the  
24             form of research and quantitative analyses on a variety of issues relating to the  
25             electric industry.

1 I hold a Master of Environmental Management from Yale University and a  
2 Bachelor of Arts in Environment, Economics, and Politics from Claremont  
3 McKenna College in Claremont, California.

4 A copy of my current resume is attached as Exhibit RW-1.

5 **Q On whose behalf are you testifying in this case?**

6 **A** I am testifying on behalf of the Sierra Club.

7 **Q Have you testified previously before the Georgia Public Service Commission?**

8 **A** Yes. I testified in Georgia Power Company's ("Georgia Power" or "Company")  
9 2019 Integrated Resource Plan case, Docket 42310.

10 **Q What is the purpose of your testimony?**

11 **A** The purpose of my testimony is to describe the deficiencies in Georgia Power's  
12 request for rate recovery of past and future expenses associated with the  
13 management of coal combustion residuals (CCRs) and environmental compliance  
14 cost recovery (ECCR).

15 **Q Please identify the documents and filings on which you base your opinions.**

16 **A** My findings rely primarily upon the testimony and discovery responses of  
17 Georgia Power witnesses. I also rely on the attached expert report of Mark  
18 Quarles, and to an extent on external documents such as industry publications and  
19 materials from other utility dockets in other jurisdictions.

20 **Q Are you sponsoring any exhibits with your testimony?**

21 **A** Yes. I am sponsoring six exhibits.

<b>Exhibit Number</b>	<b>Contents</b>
RW-1	Resume of Rachel S. Wilson
RW-2	Company response to STF-L&A 5-13 Amended TRADE SECRET
RW-3	Company response to STF-L&A 10-1 TRADE SECRET
RW-4	Expert report of Global Environmental, LLC/Mark Quarles
RW-5	Excerpt of Bednarcik Exhibit 4 from the Direct Testimony of Jessica L. Bednarcik Before the North Carolina Utilities Commission
RW-6	Paul Exhibit A-12 Schedule B5.1, from the Direct Testimony of Matthew Paul Before the Michigan Public Service Commission

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## 2 **II. SUMMARY OF CONCLUSIONS AND RECOMMENDATIONS**

3 **Q Please summarize your primary conclusions.**

4 **A** I conclude that Georgia Power failed to show that its spending on past costs  
5 associated with CCRs was reasonable and prudent. This includes the \$241 million  
6 CCR ARO regulatory balance that Georgia Power projects to be under-collected  
7 as of December 31, 2019 for which the Company is currently requesting cost-  
8 recovery.<sup>1</sup> The Company did not provide a cost breakdown or line item expenses  
9 for any of its coal plants, ash basins, or landfills that would allow review of the  
10 individual expenses it seeks to recover from its customers.

11 Similarly, Georgia Power provided no such cost accounting for future CCR costs,  
12 despite the fact it is requesting to recover \$158 million in 2020, \$140 million in  
13 2021, and \$227 million in 2022 from its customers. Information on future costs  
14 related to Effluent Limitation Guidelines (ELG) is lacking.

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<sup>1</sup> See Direct Testimony of Poroach, Adams, Robinson at 26.

1 Finally, the Company bases its closure plans on permit applications rather than  
2 actual permits, meaning that these costs can be expected to change if the Georgia  
3 Environmental Protection Division (EPD) does not approve the plans or alters  
4 them. Customers may then have to pay even more money if Georgia Power has to  
5 undo parts of its closure plans.

6 **Q Please summarize your primary recommendations.**

7 **A** I make several recommendations. First, the Commission should disallow the costs  
8 that have already been incurred by Georgia Power because the Company has not  
9 presented any detailed evidence, in the form of a breakdown of costs or line item  
10 expenses, on how this money was spent in order to determine if the expenses were  
11 reasonable and prudent. Cost recovery should also not be allowed to the extent  
12 that the historical CCR storage and disposal did not comply with state and federal  
13 regulations, as described in the report by Mark Quarles, attached to my testimony  
14 as Exhibit RW-4, and described in more detail in Section VI.

15 Second, I recommend that the Commission disallow recovery for future expenses  
16 for the same lack of detailed information as with past expenditures. The EPD has  
17 not yet approved Georgia Power's closure plans and issued the necessary permits,  
18 so it is not yet known if the Company's proposed plans follow state and federal  
19 law. The Commission should consider withholding cost recovery on these future  
20 CCR costs until permits are issued and expenditure details are provided. With  
21 respect to any future spending on ELG compliance at the Bowen plant, I would  
22 recommend that the Commission disallow cost recovery on any spending that is  
23 above the cap set in the IRP docket, to the extent that Georgia Power is seeking  
24 recovery of these costs.

25 Third, Georgia Power should issue a Request for Proposal (RFP) on the beneficial  
26 uses of coal ash before estimated costs are accepted for rate recovery. As I  
27 describe in Section V, Dominion Energy was recently able to substantially lower  
28 its cost estimates associated with beneficial reuse of coal ash by conducting an  
29 RFP rather than relying on estimates.

1 Finally, I recommend that the Commission initiate a separate hearing specifically  
2 to address the Company's CCR Asset Recovery Obligation (ARO) compliance  
3 costs, both historical and forward-going since the closure of these ash basins and  
4 landfills are a multi-billion-dollar expense spanning fifty or more years.

5 **III. GEORGIA POWER'S COAL ASH MANAGEMENT SPENDING AND**  
6 **REVENUE REQUIREMENTS**

7 **Q What is Georgia Power seeking in this rate case with respect to CCRs?**

8 **A** Georgia Power is seeking cost recovery for past and future CCR spending. This  
9 includes a projected under-collected CCR ARO regulatory balance through  
10 December 31, 2019 and planned spending from 2020 through 2022. This section  
11 describes Georgia Power's projected long-term spending on CCR ARO  
12 compliance, as it has been described by the Company, and its plan to develop a  
13 center for beneficial use of reclaimed CCR.

14 **Q What is the amount of the projected under-collected balance of CCR ARO**  
15 **regulatory balance for which the Company is requesting recovery?**

16 **A** The Company is projecting an under-collected CCR ARO regulatory balance of  
17 \$241 million as of December 21, 2019.<sup>2</sup> This balance reflects the capital  
18 investments made by the Company to comply with state and federal regulations  
19 for CCR ARO since 2013 that have not been recovered in current rates.<sup>3</sup>

20 **Q Does the Company explain why it projects under-collected CCR ARO**  
21 **compliance costs at the end of 2019?**

22 **A** No. The Company does not provide any analysis or discussion in the rate case  
23 filing, nor in any responses to discovery, of the factors leading to an under-  
24 collected balance of CCR ARO compliance costs from investments starting in  
25 2013 and projected through the end of 2019.

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<sup>2</sup> See Direct Testimony of Poroach, Adams, Robinson at 26.

<sup>3</sup> See Direct Testimony of Poroach, Adams, Robinson at 6.

1   **Q     Does the Company provide a detailed description of all CCR ARO**  
2       **compliance costs incurred since 2013 and projected through the end of 2019?**

3   **A**   No. The Company provides virtually no information in either the rate case filing  
4       or responses to discovery of its CCR ARO compliance costs incurred since 2013  
5       and projected through the end of 2019.

6       In the Company's response to discovery, it provides CCR ARO spending by  
7       plant, ash pond, landfill and by year.<sup>4</sup> Based on confidential information  
8       contained in response to STF-L&A-10-1a TRADE SECRET.xlsx, the Company's  
9       \*\*\*\*\*REDACTED\*\*\*\*\*  
10      \*\*\*\*\*. As stated above, the Company expects to under-  
11      collect some portion of these expenditures and thus is seeking to also recover  
12      \$241 million in this rate case.<sup>5</sup>

13   **Q     How much does the Company plan to spend on CCR ARO compliance over**  
14       **the three-year alternate rate plan and what portion of these planned**  
15       **expenditures are included in the Company's estimated revenue requirement**  
16       **deficiency?**

17   **A**   The Company projects annual spending on ash ponds and CCR landfills of \$277  
18       million, \$395 million, and \$655 million for 2020, 2021, and 2022, respectively.  
19       Including the under-recovered balance and the CCR ARO accrual currently  
20       reflected in the Company's base rate, the Company projects annual revenue  
21       deficiency of \$158 million, \$298 million, and \$525 million for 2020, 2021, and  
22       2022, respectively.<sup>6</sup>

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<sup>4</sup> See STF-L&A-10-1, attachment STF-L&A-10-1a TRADE SECRET.xlsx, attached as Exhibit RW-2.

<sup>5</sup> See Direct Testimony of Poroach, Adams and Robinson at 26.

<sup>6</sup> See Direct Testimony of Poroach, Adams and Robinson at 26.



1   **Q**     **What is the requested annual increase in the Company’s rate base to recover**  
2           **its CCR ARO regulatory compliance costs?**

3   **A**     The Company is requesting an increase in the rate base of \$158 million in 2020,  
4           \$140 million in 2021, and \$227 million in 2022.<sup>7</sup>

5   **Q**     **Does the Company provide a detailed description of all planned CCR ARO**  
6           **compliance costs from 2020–2022?**

7           No. Once again, the Company provides virtually no information in the rate case  
8           filing, or responses to discovery, of its planned CCR ARO compliance costs  
9           projected from 2020 through 2022.

10          Referring again to the Company’s response to STF-L&A-10-1a, information is  
11          provided for future CCR spending only by plant, ash basin, landfill and by year.<sup>8</sup>  
12          Trade Secret Table 1 below provides the spending by plant, year, and category  
13          (ash pond vs. landfill).

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<sup>7</sup> See Direct Testimony of Poroach, Adams and Robinson at 9.

<sup>8</sup> See Exhibit RW-2.

1 **Trade Secret Table 1. Past and future CCR spending at Georgia Power plants**

Power Plant	Ash Sites	Closure Status	Costs (\$ in millions) Project to Date 2018	Costs (\$ in millions) Future Spend	Costs (\$ in millions) Total
Arkwright	Pond	AP-1, AP-2DAS, AP-3 CIP in 2010 under Solid Waste Regulations. Under new CCR rules, future CBR to an onsite landfill	REDACTED	REDACTED	REDACTED
Arkwright	Landfill		REDACTED	REDACTED	REDACTED
Arkwright	Total		REDACTED	REDACTED	REDACTED
Bowen	Pond	AP-1 CBR in process	REDACTED	REDACTED	REDACTED
Bowen	Landfill	LF active, future CIP	REDACTED	REDACTED	REDACTED
Bowen	Total		REDACTED	REDACTED	REDACTED
Branch	Pond	AP-A CBR 2016, AP-B, C, D future CBR, AP-E regulated as a dam, future CBR	REDACTED	REDACTED	REDACTED
Branch	Landfill	No mention of a LF in the Environmental Compliance Strategy, despite future spending	REDACTED	REDACTED	REDACTED
Branch	Total		REDACTED	REDACTED	REDACTED
Hammond	Pond	AP-3 CIP 2018, AP-1, 2, 4 will be CBR	REDACTED	REDACTED	REDACTED
Hammond	Landfill	LF active, future CIP	REDACTED	REDACTED	REDACTED
Hammond	Total		REDACTED	REDACTED	REDACTED
Kraft	Pond	AP-1 CBR	REDACTED	REDACTED	REDACTED
Kraft	Landfill	LF inactive, future CIP	REDACTED	REDACTED	REDACTED
Kraft	Total		REDACTED	REDACTED	REDACTED
McDonough	Pond	AP-1 CIP 2017, AP-2 CBR 2019, AP-3, 4 CIP in process	REDACTED	REDACTED	REDACTED
McDonough	Landfill	None	REDACTED	REDACTED	REDACTED
McDonough	Total		REDACTED	REDACTED	REDACTED
McIntosh	Pond	AP-1 future CBR	REDACTED	REDACTED	REDACTED
McIntosh	Landfill	LF3 closed 2008, now in post-closure care. LF-4 active, future CIP	REDACTED	REDACTED	REDACTED
McIntosh	Total		REDACTED	REDACTED	REDACTED
McManus	Pond	AP-1 CBR in process	REDACTED	REDACTED	REDACTED
McManus	Landfill	None	REDACTED	REDACTED	REDACTED
McManus	Total		REDACTED	REDACTED	REDACTED
Mitchell	Pond	AP-A, 1, 2 future CBR	REDACTED	REDACTED	REDACTED
Mitchell	Landfill	None	REDACTED	REDACTED	REDACTED
Mitchell	Total		REDACTED	REDACTED	REDACTED
Scherer	Pond	AP-1 future CIP	REDACTED	REDACTED	REDACTED
Scherer	Landfill	LF active, future CIP	REDACTED	REDACTED	REDACTED
Scherer	Total		REDACTED	REDACTED	REDACTED
Wansley	Pond	AP-1 future CIP	REDACTED	REDACTED	REDACTED
Wansley	Landfill	LF active, future CIP	REDACTED	REDACTED	REDACTED
Wansley	Total		REDACTED	REDACTED	REDACTED
Yates	Pond	AP-1 CBR 2018, AP-A CBR 2017. AP-3, B' CIP in process. AP-2, B CBR in process	REDACTED	REDACTED	REDACTED
Yates	Landfill	LF (inclusive of R-6 and AP-C) CIP in process	REDACTED	REDACTED	REDACTED
Yates	Total		REDACTED	REDACTED	REDACTED
Grand Total	Pond		REDACTED	REDACTED	REDACTED
	Landfill		REDACTED	REDACTED	REDACTED
	Total		REDACTED	REDACTED	REDACTED

- 2 Sources: Georgia Power Environmental Compliance Strategy Table 4.3-1, Docket No. 42310; Cost data  
3 from TS STF-L&A-5-13, attached as TS Exhibit RW-3; Global Environmental, LLC Preliminary Analysis of  
4 Closure Permit Applications, attached as Exhibit RW-4.

1 As indicated in TS Table 1, the CCR ARO planned expenditures vary  
2 significantly by plant. The Company provides no discussion to characterize the  
3 nature of these differences, nor does the Company provide any additional details  
4 on the cost categories beyond “ash pond” versus “landfill.”

5 **Q Is it possible to determine the reasonableness of CCR ARO spending given**  
6 **the limited information the Company provided in this rate case filing?**

7 **A** No. There is insufficient information to assess whether the Company’s spending  
8 on CCR ARO compliance is reasonable, which is a prerequisite to allowing cost  
9 recovery. I would expect to see line by line expenses detailing how Georgia  
10 Power spent historical money and how it plans to spend future money, which  
11 would include but not be limited to, permitting, well drilling, groundwater  
12 monitoring, hiring experts, technical analysis, etc. Section IV of my testimony  
13 gives examples of the types of expenses provided by other utilities in CCR-related  
14 dockets in other states. \*\*\*\*\*REDACTED\*\*\*\*\*  
15 \*\*\*\*\*; however, there is no mention of a landfill in  
16 Georgia Power’s *Environmental Compliance Strategy*. This is the sort of oddity  
17 that an itemized accounting of expenses would clarify.

18 **Q Is it possible to determine whether Georgia Power’s actions with respect to**  
19 **CCRs are reasonable?**

20 **A** No. Because Georgia Power has provided no evidence that its closure plans are  
21 compliant with state and federal law, or that it has been historically handling its  
22 coal ash in compliance with state law, it is almost impossible to determine if the  
23 Company’s spending is reasonable.

24 **Q Can you provide an example where Georgia Power failed to properly justify**  
25 **its CCR ARO spending?**

26 **A** Yes. Georgia Power’s plans for the closing of Bowen Plant AP-1 ash basin  
27 provides a useful example of the need for more detailed information prior to  
28 committing ratepayer funds. The Company plans to comply with CCR regulations  
29 by moving one half of the coal ash contained in the basin to one side, lining the

1 basin, and then moving the ash back to its original location. Georgia Power will  
2 then do the same thing for the other half of the coal ash as it lines the other half of  
3 the basin.<sup>9</sup> According to Mark Quarles' Report, the Company did not look at  
4 alternatives such as using the on-site landfill to place the excavated coal ash from  
5 Bowen AP-1.<sup>10</sup> This type of closure seems to lead to unnecessary expenses  
6 associated with moving the ash multiple times. Georgia Power has provided no  
7 evidence that its strategy for Bowen AP-1, as currently planned, is reasonable or  
8 cost-effective for ratepayers—information which is required prior to recovering  
9 hundreds of millions of dollars from ratepayers.

10 **Q What should Georgia Power provide in support of cost recovery for CCRs?**

11 **A** The Company should provide several things in support of a request for cost  
12 recovery: (1) a detailed accounting of all CCR ARO compliance expenditures,  
13 including an itemized cost breakdown indicating how much will be spent on each  
14 step of the project. These line items could include, but are not limited to  
15 engineering, design, drilling, technical reports, permitting processes, groundwater  
16 monitoring, environmental health and safety, etc; (2) the EPD permits indicating  
17 that Georgia Power's projects are approved and compliant with state and federal  
18 law; and (3) analysis and documentation confirming that the least-cost alternatives  
19 were selected to meet CCR ARO compliance. I recommend that the Commission  
20 initiate a separate hearing specifically to address the Company's CCR ARO  
21 historical compliance costs as well as the \$7.58 billion in forward-going CCR  
22 management costs.

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<sup>9</sup>.See Exhibit RW-4 at 33.

<sup>10</sup> See Exhibit RW-4 at 33.

1    **IV.        SUPPORT FOR COST RECOVERY IN OTHER JURISDICTIONS**

2    **Q        You assert that Georgia Power has not been transparent about how it has**  
3            **spent the money it is seeking, nor has it detailed how it plans to spend future**  
4            **money. What evidence should the Company provide to support its request**  
5            **for recovery of CCR management costs?**

6    **A        In seeking cost recovery for capital and operating expenses, it is good practice for**  
7            **utilities to provide breakdowns of these costs to facilitate a prudence review by**  
8            **utility commissions and intervenors. This is true for rate cases and preapproval-**  
9            **type dockets.**

10        As an example, Duke Energy Carolinas (DEC) recently filed its 2019 rate case, in  
11        which it is seeking more than \$200 million in cost recovery for its coal ash costs  
12        incurred in 2018 and 2019. Duke Energy Witness Jessica L. Bednarcik filed  
13        Direct Testimony and Exhibits providing a detailed breakdown of these incurred  
14        costs in order to demonstrate their reasonableness.<sup>11</sup> In contrast to Georgia Power,  
15        which provided only high-level trade secret costs by ash basin and landfill and  
16        only in response to discovery requests, DEC made its detailed costs public.

17        On page 17 of Ms. Bednarcik's Direct Testimony, she presents a summary of the  
18        activities performed and costs incurred during an 18-month period at four of  
19        DEC's coal plants, which is reproduced below as Table 2.

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<sup>11</sup> See the DEC Direct testimony of Jessica Bednarcik at 17.

1     **Table 2. Duke Energy Carolinas coal ash management cost summary**

<i><b>Table 1</b></i>	<b>Actual cost incurred 1/1/2018 through 6/30/2019</b>			
	<u>Allen</u>	<u>Belews Creek</u>	<u>Cliffside/Rogers</u>	<u>Marshall</u>
EHS	\$4,711,010	\$4,788,547	\$5,803,812	\$4,437,090
Basin Closure / Engineering Design	\$2,195,969	\$2,784,491	\$2,487,578	\$5,421,021
Basin Support Projects	\$2,564	\$0	\$48,402	\$11,228,600
Permanent Water Supply	\$9,326,407	\$565,895	\$1,766,241	\$1,077,337
Permitting	\$415,244	\$687,758	\$565,534	\$265,127
Other	\$1,402,680	\$3,647,793	\$2,023,193	\$2,380,727
<b>Total Cost</b>	<b>\$18,053,874</b>	<b>\$12,474,484</b>	<b>\$12,694,760</b>	<b>\$24,809,902</b>

2  
3     *Source: Direct Testimony of Jessica L. Bednarcik Before the North Carolina Utilities*  
4     *Commission. Docket No. E-7 SUB 1214. September 30, 2019. Page 17, Table 1, available at*  
5     *[https://starw1.ncuc.net/NCUC/page/docket-docs/PSC/DocketDetails.aspx?DocketId=27d5fcbf-](https://starw1.ncuc.net/NCUC/page/docket-docs/PSC/DocketDetails.aspx?DocketId=27d5fcbf-d84b-4b74-933d-33dc87827bb7)*  
6     *d84b-4b74-933d-33dc87827bb7.*

7     In addition, Ms. Bednarcik's exhibits went into even more detail and included  
8     descriptions and costs associated with all the various closure options, by ash  
9     basin. An excerpt of her Exhibit 4 for Duke's Allen power plant is attached to my  
10    testimony as Exhibit RW-5.

11    **Q     Do you have any other examples related to coal ash?**

12    **A     Yes.** In 2016, Northern Indiana Public Service Company (NIPSCO) requested a  
13    Certificate of Public Convenience and Necessity for environmental compliance  
14    projects associated with the CCR rule and Effluent Limitation Guidelines (ELGs).  
15    The Direct Testimony of Mr. Kurt W. Sangster from NISPCO describes the cost  
16    analyses done by NIPSCO in determining compliance with these rules and lays  
17    out the specific costs at issue. An excerpt from his testimony shows those costs, in  
18    Table 3, below.

1 Table 3. NIPSCO CCR and ELG compliance costs

Project	Direct Capital (\$)	Indirect Capital (\$)	Total Capital (direct and controllable) (\$)	AFUDC (\$)	Total Capital (\$)	Annual O&M (\$)	Construction Start Date	In-Service Date
<b>CCR Compliance Plan</b>								
<b>Bailey Generating Station</b>								
Ground Water Monitoring	1,200,000	180,000	1,380,000			117,000	6/6/2016	10/19/2017
Incremental Surface Impoundment (O&M)	-	-	-			346,000	10/21/2015	ongoing
<b>Total</b>	<b>1,200,000</b>	<b>180,000</b>	<b>1,380,000</b>			<b>463,000</b>		
<b>Michigan City Generating Station</b>								
Ground Water Monitoring	1,200,000	180,000	1,380,000			117,000	6/13/2016	10/19/2017
Remote Ash Conveying	53,500,000	8,025,000	61,525,000			2,252,000	4/1/2017	10/19/2018
Material Management Area	3,000,000	450,000	3,450,000				4/1/2017	10/19/2018
Incremental Surface Impoundment (O&M)	-	-	-			346,000	10/21/2015	ongoing
<b>Total</b>	<b>57,700,000</b>	<b>8,655,000</b>	<b>66,355,000</b>			<b>2,715,000</b>		
<b>R.M. Schahfer Generating Station</b>								
Ground Water Monitoring	3,100,000	465,000	3,565,000			280,000	5/23/2016	10/19/2017
Remote Ash Conveying (U14 & U15)	107,600,000	16,140,000	123,740,000			2,382,000	4/1/2017	10/19/2018
Material Management Area	2,000,000	300,000	2,300,000				4/1/2017	10/19/2018
Process and Storm Water Pond	5,400,000	810,000	6,210,000					TBD
Landfill-Pond Closure	15,900,000	2,385,000	18,285,000				10/21/2018	10/19/2028
Incremental Surface Impoundment (O&M)	-	-	-			801,000	10/21/2015	ongoing
<b>Total</b>	<b>134,000,000</b>	<b>20,100,000</b>	<b>154,100,000</b>			<b>3,463,000</b>		
<b>Total CCR</b>	<b>192,900,000</b>	<b>28,935,000</b>	<b>221,835,000</b>	<b>6,700,000</b>	<b>228,535,000</b>	<b>6,641,000</b>		
<b>ELG Compliance Plan</b>								
<b>R.M. Schahfer Generating Station</b>								
Piping Bottom Ash to FGD	4,600,000	690,000	5,290,000			-	1/1/2020	12/1/2023
ZLD	137,900,000	20,685,000	158,585,000			2,600,000	1/1/2020	12/1/2023
<b>Total ELG</b>	<b>142,500,000</b>	<b>21,375,000</b>	<b>163,875,000</b>	<b>6,400,000</b>	<b>170,275,000</b>	<b>2,600,000</b>		
<b>Environmental Compliance Project</b>	<b>Direct Capital (\$)</b>	<b>Indirect Capital (\$)</b>	<b>Total Capital (direct and controllable) (\$)</b>	<b>AFUDC (\$)</b>	<b>Total Capital (\$)</b>	<b>Annual O&amp;M (\$)</b>		
	<b>335,400,000</b>	<b>50,310,000</b>	<b>385,710,000</b>	<b>13,100,000</b>	<b>398,810,000</b>	<b>9,241,000</b>		

1       Source: Reproduced from Direct Testimony of Kurt W. Sangster before the Indiana Utility  
2       Regulatory Commission. Cause No. 44872. November 23, 2016. Attachment 4-A, available at  
3       <https://iurc.portal.in.gov/legal-case-details/?id=5e18aadd-5ca0-e611-80f7-1458d04e2f50>.

4       **Q       Do you offer any additional examples?**

5       **A**Yes. In Detroit Edison’s (DTE) 2018 rate case, the Direct Testimony of Matthew  
6       Paul supports the reasonableness and prudence of the capital and operations and  
7       maintenance (O&M) costs for certain of DTE’s generating units.<sup>12</sup> His Exhibit  
8       A-12, which is attached to my testimony as Exhibit RW-6, provides capital and  
9       O&M expenditures for the steam, hydraulic, and peaking plants owned by DTE  
10      for a historical year (2017), a bridge period, and the Projected Test Year.

11      **Q       Based on your experience, is the information provided by Georgia Power**  
12      **consistent with what a reasonable utility would do when asking for cost**  
13      **recovery?**

14      **A**No. As shown in the preceding examples, reasonable utilities provide detailed  
15      cost breakdowns to demonstrate that their spending is prudent. These are public  
16      examples, and there are many more examples in which cost information is  
17      confidential, but nonetheless available to utility regulators and intervenors.  
18      Georgia Power failed to provide justification for its costs, either publicly or as  
19      trade secret information, and it is thus impossible to make a determination as to  
20      the reasonableness or prudence of its estimates.

21      **V.       BENEFICIAL USES OF CCR**

22      **Q       Are there beneficial uses of CCR that could lower the costs of regulatory**  
23      **compliance to Georgia Power?**

24      **A**Yes. Based on a report by the U.S. Environmental Protection Agency, CCR can  
25      be used in concrete and flue gas desulfurization (FGD) gypsum in wallboard.  
26      Coal fly ash can be used as a direct substitute for portland cement in concrete and

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<sup>12</sup> Direct Testimony of Matthew T. Paul before the Michigan Public Service Commission. Case No. U-20162, available at <https://iurc.portal.in.gov/legal-case-details/?id=5e18aadd-5ca0-e611-80f7-1458d04e2f50>.



1 FGD gypsum can be used as a replacement for mined gypsum in wallboard. These  
2 are currently the two largest encapsulated beneficial uses of CCR.<sup>13</sup>

3 Georgia Power's decision to excavate and transport CCRs to unlined  
4 impoundments for consolidated closure-in-place is a missed opportunity to  
5 beneficially reuse those wastes. Excavated CCRs can be sufficiently processed  
6 ex-situ to be used as raw material substitutions (e.g. in concrete). As a result, the  
7 excavated CCRs would instead have a monetary value and no long-term disposal  
8 site liability with continued costs. Of course, Georgia Power might be able to  
9 excavate CCRs from closed-in-place impoundments or closed landfills for  
10 beneficial reuse at some point in the future after closure, if permitted by Georgia  
11 EPD. However, by that time it would have already incurred the substantial costs  
12 of building an engineered cap that would then be destroyed.<sup>14</sup> The Company  
13 would then have to rebuild the cap over the remaining waste and/or install some  
14 sort of temporary cover to prevent water infiltration. This process of closing and  
15 reopening impoundments has the potential to incur high costs for which  
16 ratepayers should not be liable.

17 **Q Has Georgia Power considered the revenues associated with the beneficial**  
18 **uses of CCRs?**

19 **A** Yes, but the estimated revenues in the Test Year are much lower than any of the  
20 previous years for which Georgia Power has provided actual data, shown in  
21 Table 4.

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<sup>13</sup> U.S. EPA. *Frequent Questions about the Beneficial Use of Coal Ash*. Available at:  
<https://www.epa.gov/coalash/frequent-questions-about-beneficial-use-coal-ash#buandccrfinalrule>

<sup>14</sup> See Exhibit RW-4 at 37.

**Table 4. Proceeds from the sale of coal ash, historical and Test Year**

Georgia Power Company								
Proceeds From Sale of Ash								
(amounts in thousands)								
Plant	2013 Actual	2014 Actual	2015 Actual	2016 Actual	2017 Actual	2018 Actual	12M Ended 6/30/19	Test Period 7/31/2020
Scherer	\$ (527)	\$ (604)	\$ (741)	\$ (950)	\$ (982)	\$ (1,012)	\$ (1,141)	\$ (244)
Bowen	(3,004)	(3,135)	(2,850)	(2,990)	(2,821)	(2,895)	(3,408)	(2,171)
Wansley	(2)	(3)	(4)	(16)	(23)	(109)	(115)	(321)
Branch	(29)	-	(9)	-	-	-	-	-
<b>Total</b>	<b>\$ (3,563)</b>	<b>\$ (3,742)</b>	<b>\$ (3,605)</b>	<b>\$ (3,955)</b>	<b>\$ (3,826)</b>	<b>\$ (4,017)</b>	<b>\$ (4,664)</b>	<b>\$ (2,736)</b>

*Source: Company's response to STF-L&A-1-30.*

**Q Does the Company have plans to expand the amount of CCR that it can divert to beneficial use?**

**A** The Company's *Environmental Compliance Strategy Update for 2019*, includes discussion of the development of a center for beneficial use of harvested CCR;<sup>15</sup> however, there are no confirmed plans identified in this rate case filing. Nonetheless, Georgia Power is proposing Test Period revenues from coal ash that are far less than historical revenues.

**Q Did Georgia Power explain the decline in revenues from coal ash between the 12-month period ending June 30, 2019 and the Test Period?**

**A** No, there were no supporting documents submitted by the Company to explain this drop of almost \$2 million.

**Q What more can Georgia Power do with respect to revenues associated with beneficial uses of coal ash?**

**A** In addition to providing justification behind the deviation of Test Year revenues associated with coal ash from historical revenues, Georgia Power should issue an RFP on the beneficial uses of coal ash before estimated costs are accepted for rate recovery. This would ensure that ratepayers do not pay for closure only to have Georgia Power then make money from the sale of coal ash.

<sup>15</sup> See Georgia Power Environmental Compliance Strategy Table 4.3-1, Docket No. 42310.

1 As an example, Dominion Energy was asked to issue an RFP for beneficial reuse  
2 of coal ash by the Virginia General Assembly after it estimated that beneficial use  
3 of coal ash at four sites, which included recycling, would cost between \$2.564 and  
4 approximately \$6.5 billion.<sup>16</sup> In 2018, after receiving actual bids, Dominion's  
5 estimate of costs declined to between \$2.773 and \$3.358 billion (if one company  
6 did the work) or between \$2.345 and \$5.642 billion (if the work is shared by  
7 multiple companies.<sup>17</sup> This represents a savings of almost \$1 billion from the  
8 upper end of estimates prepared by Dominion.<sup>18</sup>

9 **VI. GEORGIA POWER'S PAST CCR MANAGEMENT AND FUTURE**  
10 **COMPLIANCE PLANS**

11 **Q Why are you recommending a disallowance of CCR cost recovery for**  
12 **historical CCR management and compliance?**

13 **A** I am recommending disallowance of CCR costs because, according to Mark  
14 Quarles' Report, Georgia Power's historical practices were inconsistent with  
15 industry standards, which led to groundwater contamination at the unlined surface  
16 impoundments.<sup>19</sup>

17 **Q How was Georgia Power's past management of CCRs inconsistent with**  
18 **industry standards?**

19 **A** Quarles' analysis concludes that historical industry data from the 1970s, as  
20 reported by EPA in reports issued in 1980 and 1988, indicated that Georgia Power  
21 knew or should have known about CCR contamination of groundwater shortly

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<sup>16</sup> AECOM. 2017. *Senate Bill 1398 Response: Coal Combustion Residuals Ash Pond Closure Assessment*. Prepared for Dominion Energy. Available at: <https://www.dominionenergy.com/library/domcom/media/about-us/electric-projects/coal-ash/sb-1398-executive-summary.pdf?la=en>.

<sup>17</sup> Dominion Energy. 2018. *High Level Summary: Coal Combustion Residuals Recycling/Beneficial Use Assessment Business Plan*. Available at: <https://www.dominionenergy.com/library/domcom/media/about-us/electric-projects/coal-ash/ccr-recycling-beneficial-use-assessment-summary.pdf?la=en>.

<sup>18</sup> O'Connor, Katie. 2018. *A tale of two reports: Why recycling coal ash at Dominion's sites appears more feasible now than it did a year ago*. Virginia Mercury. Available at: <https://www.virginiamercury.com/2018/11/20/a-tale-of-two-reports-why-recycling-coal-ash-at-dominions-sites-appears-more-feasible-now-than-it-did-a-year-ago/>.

<sup>19</sup> See Exhibit RW-4 at 2.

1 after disposal began, given several factors. These include the Company's disposal  
2 of CCRs into unlined impoundments, their close proximity to shallow  
3 groundwater, and their construction of impoundments over streams.<sup>20</sup> In response  
4 to "leaky" impoundments, disposal into lined disposal units ("wet" and "dry") has  
5 been commonplace since the mid-1970s to help mitigate the risks from leaking  
6 impoundments. Yet, Georgia Power continued to build unlined impoundments  
7 and continues to dispose of CCRs into unlined impoundments with current plans  
8 for closure-in-place at those same unlined impoundments. As Mark Quarles  
9 concluded, the Company's unlined impoundments have contaminated and  
10 continue to contaminate groundwater.<sup>21</sup>

11 **Q Can you describe any previous risky decisions that Georgia Power made**  
12 **regarding CCR management that have exacerbated the current situation?**

13 **A** Yes. According to Quarles' Report, surface impoundments at Plants Bowen,  
14 McDonough, Wansley, Scherer, and Yates were all constructed over existing  
15 streams, causing groundwater to be very vulnerable to contamination.<sup>22</sup> Quarles  
16 notes that "placing CCRs directly into a stream places the wastes in direct contact  
17 with surface water and groundwater because shallow water table aquifers flow  
18 from topographically high areas (e.g. ridges, hills) towards and into streams."<sup>23</sup>  
19 Additionally, Quarles highlights that "Georgia Power also constructed some  
20 surface impoundments within or nearby areas designated by the Georgia EPD as  
21 Most Significant Groundwater Recharge Areas and also within areas that have the  
22 highest susceptibility to groundwater pollution."<sup>24</sup>

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<sup>20</sup> See Exhibit RW-4 at 7.

<sup>21</sup> See Exhibit RW-4 at 8.

<sup>22</sup> See Exhibit RW-4 at 12.

<sup>23</sup> See Exhibit RW-4 at 11.

<sup>24</sup> See Exhibit RW-4 at 15.

1     **Q     Why are you recommending a disallowance of cost recovery for future CCR**  
2     **costs?**

3     **A     I recommend that the Commission disallow recovery for future expenses because**  
4     the Company failed to present any detailed evidence in this rate case, in the form  
5     of a breakdown of costs or line item expenses, on the ways in which it plans to  
6     spend money for the closure of its ash basins and landfills at any of its plants. In  
7     addition, the EPD has not yet approved Georgia Power's closure plans and issued  
8     the needed permits, so EPD has not yet determined if the Company's plans are  
9     compliant with state and federal law. These costs are therefore still uncertain and  
10    could change depending on the actions taken by the EPD.

11    **Q     How do the Company's CCR closure plans fail to comply with state and**  
12    **federal CCR law?**

13    **A     Mr. Quarles describes the Company's closure plans in detail and concludes that**  
14    the closure plans for Plants Bowen, Hammond, McDonough, Scherer, Wansley  
15    and Yates, at a minimum, do not meet the technical standards for closure-in-  
16    place.<sup>25</sup> In addition he concludes that:

17           The closure-in-place plans will continue to leave CCRs saturated in  
18           groundwater even after closure is complete and without other measures (e.g.  
19           slurry walls, groundwater pumping wells) to prevent on-going leaching to  
20           groundwater or prevent contaminated groundwater from migrating away from  
21           the impoundments.<sup>26</sup>

22    **Q     Please explain further how Georgia Power's closure plans will fail to resolve**  
23    **ongoing groundwater contamination.**

24    **A     According to Mr. Quarles' analysis, CCRs will remain submerged in groundwater**  
25    after closure-in-place is completed. He finds that:

26           Saturated CCRs will continue to exist post-closure for the impoundments that will  
27           be closed-in-place. Since Georgia Power does not intend to pump any pore water

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<sup>25</sup> See Exhibit RW-4 at 2.

<sup>26</sup> See Exhibit RW-4 at 2.

1 from the complete depth of saturated wastes prior to constructing the cap at any  
2 point during post-closure, leaching and groundwater contamination will continue  
3 in perpetuity for any disposal area that contains submerged wastes. The  
4 engineered cap cover systems will not prevent groundwater from up-gradient,  
5 topographically higher areas from flowing underneath and into the wastes— thus  
6 allowing wastes to become re-saturated and leaching to continue.<sup>27</sup>

7 **Q What consequences could this have on future costs?**

8 **A** If groundwater contamination remains an issue post-closure, this will require  
9 many additional long-term costs. Referencing Quarles' report:

10 EPRI concluded that groundwater conditions at impoundments that are closed in-  
11 place can actually worsen when CCRs remain saturated after construction of a cap  
12 over wastes because the CCRs will continue to leach to groundwater. In my  
13 experience reviewing closure plans in other states for other utilities, groundwater  
14 quality predictive models determined that groundwater quality will not improve  
15 within 100 years or more (e.g. Duke Energy, Allen Plant, North Carolina). When  
16 groundwater quality does not improve over time, utilities must continue sampling  
17 groundwater and incurring the associated long-term costs of labor, laboratory  
18 analyses, and well maintenance, as examples, into the distant future.<sup>28</sup>

19 **Q Is Georgia Power aware that its closure plans are not compliant with the**  
20 **State or Federal CCR Rule?**

21 **A** Yes. As Quarles describes in his report:

22 Georgia Power completed numeric, predictive models for Plants Scherer and  
23 Wansley, and those models determined that CCRs will remain submerged in  
24 groundwater even after closure-in-place is completed. Further, Georgia Power  
25 did not propose any engineering measures to capture contaminated groundwater  
26 or prevent it from continuing to migrate from the disposal areas. As such, these  
27 closures do not satisfy the Federal or Georgia CCR Rule closure performance  
28 standards.<sup>29</sup>

29 Namely, Georgia Power's closure plans conclude that Plant Scherer will have  
30 approximately 30 to 40 feet of CCRs submerged in a former stream valley after

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<sup>27</sup> See Exhibit RW-4 at 34.

<sup>28</sup> See Exhibit RW-4 at 35.

<sup>29</sup> See Exhibit RW-4 at 34.

1 closure is complete, and at least 75 feet of CCRs will remain submerged at Plant  
2 Wansley.<sup>30</sup>

3 **Q Has Georgia Power completed groundwater predictive modeling for all of its**  
4 **Plants?**

5 **A** No. The Company has not numerically predicted the amounts of saturated CCRs  
6 that will remain post-closure at Plants Hammond, McDonough, or Yates.

7 **Q Without this information, are you able to determine if the closure methods**  
8 **for these plants are compliant and eligible for cost recovery?**

9 **A** No. According to Quarles' report, the estimation of saturated wastes is a "critical  
10 factor in determining whether or not leaching will continue and whether or not the  
11 closure-in-place method is compliant with the Georgia CCR Rule and the Federal  
12 CCR Rule."<sup>31</sup>

13 **Q Are there adverse impacts to human health associated with groundwater**  
14 **contamination from CCR ponds and landfills?**

15 **A** Yes. A report by the group Physicians for Social Responsibility discusses the  
16 range of toxic constituents that are known to leach, leak, or spill out of coal ash  
17 disposal sites that adversely affect human and environmental health. The report  
18 summarizes the effects on the human body resulting from exposure to nine of the  
19 most common toxic contaminants found in coal ash.<sup>32</sup> As an example, arsenic is  
20 found in coal ash and is known to produce numerous negative health effects  
21 including several types of cancer (skin cancer, bladder cancer, lung cancer, and  
22 kidney cancer) due to chronic exposure from contaminated drinking water.<sup>33</sup>

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<sup>30</sup> See Exhibit RW-4 at 34.

<sup>31</sup> See Exhibit RW-4 at 34.

<sup>32</sup> Gottlieb, Gilbert and Gollin-Evans. 2010. *Coal Ash: The Toxic Threat to Our Health and the Environment*. Available at <https://www.psr.org/wp-content/uploads/2018/05/coal-ash.pdf>.

<sup>33</sup> *Ibid.*

1     **Q     Have there been any studies that calculate the health costs imposed on**  
2     **communities that are exposed to toxic pollution from coal ash?**

3     **A**     Yes. One study measured the damage costs to surrounding communities from the  
4     2014 Dan River coal ash spill in North Carolina. The study found that the  
5     combined cost of ecological damage, recreational impacts, effects on human  
6     health and consumptive use, and esthetic value losses due to the coal ash spill  
7     totaled \$295,485,000.<sup>34</sup> The study found that the total six-month damage cost for  
8     health and consumptive use to individuals living in the affected communities was  
9     \$75,565,425.<sup>35</sup> The study author notes that this was a short-term six-month study  
10    and the long-term damage costs from the coal ash spill could be much larger.

11 **VII.     GEORGIA POWER’S ENVIRONMENTAL COMPLIANCE COST**  
12 **RECOVERY**

13    **Q     What is Georgia Power seeking in this rate case with respect to**  
14    **Environmental Compliance Cost Recovery (ECCR)?**

15    **A**     The Company is seeking cost recovery for \$165 million in Environmental  
16    Compliance Cost Recovery for 2020.<sup>36</sup>

17    **Q     Does the Company describe the ways in which this money will be spent?**

18    **A**     Not as fully as I would like. The Company has provided the *Environmental*  
19    *Compliance Strategy*, which was attached to its 2019 IRP, as well as the STF-  
20    L&A-3-6 TS Attachment, which provides \*\*\*\*\*REDACTED\*\*\*\*\*  
21    \*\*\*\*\*. In its response to STF-L&A-3-6, Georgia Power also  
22    provides a *Basis for the Assertion that the Information Submitted is Trade Secret*,  
23    in which the Company states that the Attachment “contains insight on  
24    expenditures related to specific controls and timing of when the controls will be

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<sup>34</sup> Lemly, A.D. 2014. “Damage cost of the Dan River coal ash spill.” *Environmental Pollution*: 197 (2015) 55e61.  
Available at <http://ecojusticecollaborative.org/wp-content/uploads/2017/10/Lemly-Damage-Cost-of-Dan-River-Coal-Ash-Spill.pdf>.

<sup>35</sup> *Ibid.*

<sup>36</sup> See Direct Testimony of Poroeh, Adams and Robinson at 9.



1 placed in service.” In my review of the STF-L&A-3-6 Attachment, however, I do  
2 not note any expenditure amounts that I can tie to any specific controls.

3 **Q What sort of information should Georgia Power have provided with respect**  
4 **to ECCR?**

5 **A** At a minimum, Georgia Power should have provided Direct Testimony from  
6 Company witnesses describing the ways in which the Environmental Compliance  
7 Strategy is tied to the \$165 million in ECCR being requested. Like the CCR costs,  
8 without documentation of ECCR spending in Georgia Power’s supporting  
9 testimony, the Commission is unable to determine if these costs are both  
10 reasonable and prudently incurred. In the examples that I give in Section IV,  
11 above, Ms. Jessica Bednarcik from Duke Energy provides descriptive testimony  
12 of the utility’s costs and closure plans related to its ash ponds tied to the numbers  
13 presented in her both her testimony and supporting exhibits. Similarly, Mr. Paul  
14 of Detroit Edison provides direct testimony supporting his numbers for projected  
15 capital expenditures at the utility’s steam plants.

16 The Company also should have indeed included cost information related to  
17 specific environmental controls, and the timing of those controls, in its related  
18 supporting documentation.

19 **Q Why is it important that Georgia Power provide this additional information?**

20 **A** My testimony on Georgia Power’s 2019 Integrated Resource Plan in Docket No.  
21 42310 presents capacity expansion modeling results demonstrating that the  
22 retirement of Plant Bowen prior to 2024 is more cost effective for ratepayers than  
23 continuing to operate the plant.<sup>37</sup> Continued operation would require capital  
24 spending for Effluent Limitation Guidelines (ELG) compliance and should not be  
25 given cost recovery. In the IRP docket, the Commission ordered that capital  
26 spending at Bowen be limited. During testimony at the rebuttal hearing, the  
27 Company confirmed that it did not intend to spend any money on ELG

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<sup>37</sup> Direct Testimony of Rachel S. Wilson before the Georgia Public Service Commission. Docket No. 42310. April 25, 2019. Available at: <https://psc.ga.gov/search/facts-document/?documentId=176702>

1 compliance at Bowen. Without information related to specific environmental  
2 controls, by plant, the Commission is unable to determine if the Company is  
3 complying with that order. At the very least, Georgia Power's ELG line item  
4 budget should have indicated the spending being proposed for Bowen and  
5 confirm that it is below the cap set in the IRP docket.

6 **Q What is your recommendation with respect to cost recovery for ELG**  
7 **spending?**

8 **A** I would recommend that the Commission request that that Georgia Power confirm  
9 that it is not seeking cost recovery for any ELG expenses at Bowen, and disallow  
10 cost recovery on any spending that is above the cap set in the IRP docket, to the  
11 extent that there is any.

## 12 **VIII. CONCLUSIONS AND RECOMMENDATIONS**

13 **Q Please summarize your conclusions.**

14 **A** Georgia Power has failed to show the money it has spent on past, incurred costs  
15 associated with CCRs were reasonable and prudent, as the Company did not  
16 provide a cost breakdown or line item expenses for any of its coal plants, ash  
17 basins, or landfills that would allow review of these expenses. This includes the  
18 \$241 million CCR ARO regulatory balance that Georgia Power projects to be  
19 under-collected as of December 31, 2019 for which the Company is currently  
20 requesting cost-recovery.<sup>38</sup>

21 Similarly, Georgia Power provided no such itemized breakdown for future ash  
22 management costs, despite the fact it is requesting to recover \$158 million in  
23 2020, \$140 million in 2021, and \$227 million in 2022 from its customers. As I  
24 show in Section IV, reasonable utilities provide detailed cost breakdowns to  
25 demonstrate that their spending is prudent. The examples I give are information  
26 that utilities have made publicly available, and there are many more examples in

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<sup>38</sup> See Direct Testimony of Poroach, Adams, Robinson at 26.

1 which cost information is confidential, but nonetheless available to utility  
2 regulators and intervenors. Georgia Power failed to provide justification for its  
3 past and future CCR costs, either publicly or as trade secret information. It is thus  
4 impossible to make a determination as to the reasonableness or prudence of its  
5 estimates. This also applies to the Company's ECCR request for \$165 million,  
6 which requires additional support in the form of descriptive testimony and greater  
7 cost detail.

8 Lastly, the Company bases its closure plans on permit applications rather than  
9 actual permits, meaning that these costs can be expected to change if the Georgia  
10 EPD does not approve the plans or alters them. Customers may then have to pay  
11 even more money if Georgia Power must undo parts of its closure plans.

12 **Q Please summarize your recommendations.**

13 **Q** First, I recommend that the Commission should disallow the costs that have  
14 already been incurred by Georgia Power because the Company has not presented  
15 any detailed evidence, in the form of a breakdown of costs or line item expenses,  
16 on how this money was spent in order to determine if the expenses were  
17 reasonable and prudent. Cost recovery should also not be allowed to the extent  
18 that the historical CCR storage and disposal did not comply with state and federal  
19 regulations.

20 Second, the Commission disallow recovery for future expenses for the same lack  
21 of detailed information as with past expenditures. The EPD has not yet approved  
22 Georgia Power's closure plans and issued the necessary permits, so it is not yet  
23 known if the Company's proposed plans follow state and federal law. The  
24 Commission may also want to withhold cost recovery on these future CCR costs  
25 until permits are issued. With respect to any future spending on ELG compliance  
26 at the Bowen plant, I would recommend that the Commission disallow cost  
27 recovery on any spending that is above the cap set in the IRP docket, to the extent  
28 that Georgia Power is seeking recovery of these costs.

1 Third, I recommend that the Commission order Georgia Power to issue a Request  
2 for Proposal (RFP) on the beneficial uses of coal ash before estimated costs are  
3 accepted for rate recovery, similar to what was done by the Virginia General  
4 Assembly in the case of Dominion. This has the potential to result in substantial  
5 cost savings to ratepayers.

6 Finally, I recommend that the Commission initiate a separate hearing specifically  
7 to address the Company's CCR Asset Recovery Obligation (ARO) compliance  
8 costs, both historical and forward-going since the closure of these ash basins and  
9 landfills are a multi-billion-dollar expense spanning fifty or more years.

10 **Q Does this conclude your direct testimony?**

11 **A** Yes, it does.



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Rachel Wilson  
Principal Associate  
Synapse Energy Economics, Inc.

Date: October 17, 2019

EXHIBIT RW-1	Resume of Rachel S. Wilson
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## **Rachel Wilson, Principal Associate**

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### **PROFESSIONAL EXPERIENCE**

**Synapse Energy Economics Inc.**, Cambridge, MA. *Principal Associate*, April 2019 – present, *Senior Associate*, 2013 – 2019, *Associate*, 2010 – 2013, *Research Associate*, 2008 – 2010.

Provides consulting services and expert analysis on a wide range of issues relating to the electricity and natural gas sectors including: integrated resource planning; federal and state clean air policies; emissions from electricity generation; electric system dispatch; and environmental compliance technologies, strategies, and costs. Uses optimization and electricity dispatch models, including Strategist, PLEXOS, EnCompass, PROMOD, and PROSYM/Market Analytics to conduct analyses of utility service territories and regional energy markets.

**Analysis Group, Inc.**, Boston, MA.

*Associate*, 2007 – 2008, *Senior Analyst Intern*, 2006 – 2007.

Provided litigation support and performed data analysis on various topics in the electric sector, including tradeable emissions permitting, coal production and contractual royalties, and utility financing and rate structures. Contributed to policy research, reports, and presentations relating to domestic and international cap-and-trade systems and linkage of international tradeable permit systems. Managed analysts' work processes and evaluated work products.

**Yale Center for Environmental Law and Policy**, New Haven, CT. *Research Assistant*, 2005 – 2007.

Gathered and managed data for the Environmental Performance Index, presented at the 2006 World Economic Forum. Interpreted statistical output, wrote critical analyses of results, and edited report drafts. Member of the team that produced *Green to Gold*, an award-winning book on corporate environmental management and strategy. Managed data, conducted research, and implemented marketing strategy.

**Marsh Risk and Insurance Services, Inc.**, Los Angeles, CA. *Risk Analyst*, Casualty Department, 2003 – 2005.

Evaluated Fortune 500 clients' risk management programs/requirements and formulated strategic plans and recommendations for customized risk solutions. Supported the placement of \$2 million in insurance premiums in the first year and \$3 million in the second year. Utilized quantitative models to create loss forecasts, cash flow analyses and benchmarking reports. Completed a year-long Graduate Training Program in risk management; ranked #1 in the western region of the US and shared #1 national ranking in a class of 200 young professionals.

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## EDUCATION

**Yale School of Forestry & Environmental Studies**, New Haven, CT

Masters of Environmental Management, concentration in Law, Economics, and Policy with a focus on energy issues and markets, 2007

**Claremont McKenna College**, Claremont, California

Bachelor of Arts in Environment, Economics, Politics (EEP), 2003. *Cum laude* and EEP departmental honors.

**School for International Training**, Quito, Ecuador

Semester abroad studying Comparative Ecology. Microfinance Intern – Viviendas del Hogar de Cristo in Guayaquil, Ecuador, Spring 2002.

## ADDITIONAL SKILLS AND ACCOMPLISHMENTS

- Microsoft Office Suite, Lexis-Nexis, Platts Energy Database, Strategist, PROMOD, PROSYM/Market Analytics, EnCompass, and PLEXOS, some SAS and STATA.
- Competent in oral and written Spanish.
- Hold the Associate in Risk Management (ARM) professional designation.

## PUBLICATIONS

Camp, E., B. Fagan, J. Frost, D. Glick, A. Hopkins, A. Napoleon, N. Peluso, K. Takahashi, D. White, R. Wilson, T. Woolf. 2018. *Phase 1 Findings on Muskrat Falls Project Rate Mitigation*. Prepared by Synapse Energy Economics for Board of Commissioners of Public Utilities, Province of Newfoundland and Labrador.

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Fagan, B., R. Wilson, D. White, T. Woolf. 2014. *Filing to the Nova Scotia Utility and Review Board on Nova Scotia Power's October 15, 2014 Integrated Resource Plan: Key Planning Observations and Action Plan Elements*. Synapse Energy Economics for the Nova Scotia Utility and Review Board.

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Wilson, R., B. Biewald. 2013. *Best Practices in Electric Utility Integrated Resource Planning: Examples of State Regulations and Recent Utility Plans*. Synapse Energy Economics for Regulatory Assistance Project.

Fagan, R., P. Luckow, D. White, R. Wilson. 2013. *The Net Benefits of Increased Wind Power in PJM*. Synapse Energy Economics for Energy Future Coalition.

Hornby, R., R. Wilson. 2013. *Evaluation of Merger Application filed by APCo and WPCo*. Synapse Energy Economics for West Virginia Consumer Advocate Division.

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Wilson, R., P. Luckow, B. Biewald, F. Ackerman, E. Hausman. 2012. *2012 Carbon Dioxide Price Forecast*. Synapse Energy Economics.

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Fisher, J., R. Wilson, N. Hughes, M. Wittenstein, B. Biewald. 2011. *Benefits of Beyond BAU: Human, Social, and Environmental Damages Avoided Through the Retirement of the US Coal Fleet*. Synapse Energy Economics for Civil Society Institute.

Peterson, P., V. Sabodash, R. Wilson, D. Hurley. 2010. *Public Policy Impacts on Transmission Planning*. Synapse Energy Economics for Earthjustice.

Fisher, J., J. Levy, Y. Nishioka, P. Kirshen, R. Wilson, M. Chang, J. Kallay, C. James. 2010. *Co-Benefits of Energy Efficiency and Renewable Energy in Utah: Air Quality, Health and Water Benefits*. Synapse Energy Economics, Harvard School of Public Health, Tufts University for State of Utah Energy Office.

Fisher, J., C. James, L. Johnston, D. Schlissel, R. Wilson. 2009. *Energy Future: A Green Alternative for Michigan*. Synapse Energy Economics for Natural Resources Defense Council (NRDC) and Energy Foundation.

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## TESTIMONY

**Washington Utilities and Transportation Commission (Dockets UE-170485 & UG-170486):** Response testimony regarding Avista Corporation's production cost modeling. On behalf of Public Counsel Unit of the Washington Attorney General's Office. October 27, 2017.

**Texas Public Utilities Commission (SOAH Docket No. 473-17-1764, PUC Docket No. 46449):** Cross-rebuttal testimony evaluating Southwestern Electric Power Company's application for authority to change rates to recover the costs of investments in pollution control equipment. On behalf of Sierra Club and Dr. Lawrence Brough. May 19, 2017.

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**Texas Public Utilities Commission (SOAH Docket No. 473-17-1764, PUC Docket No. 46449):** Direct testimony evaluating Southwestern Electric Power Company's application for authority to change rates to recover the costs of investments in pollution control equipment. On behalf of Sierra Club and Dr. Lawrence Brough. April 25, 2017.

**Virginia State Corporation Commission (Case No. PUE-2015-00075):** Direct testimony evaluating the petition for a Certificate of Public Convenience and Necessity filed by Virginia Electric and Power Company to construct and operate the Greensville County Power Station and to increase electric rates to recover the cost of the project. On behalf of Environmental Respondents. November 5, 2015.

**Missouri Public Service Commission (Case No. ER-2014-0370):** Direct and surrebuttal testimony evaluating the prudence of environmental retrofits at Kansas City Power & Light Company's La Cygne Generating Station. On behalf of Sierra Club. April 2, 2015 and June 5, 2015.

**Oklahoma Corporation Commission (Cause No. PUD 201400229):** Direct testimony evaluating the modeling of Oklahoma Gas & Electric supporting its request for approval and cost recovery of a Clean Air Act compliance plan and Mustang modernization, and presenting results of independent Gentrader modeling analysis. On behalf of Sierra Club. December 16, 2014.

**Michigan Public Service Commission (Case No. U-17087):** Direct testimony before the Commission discussing Strategist modeling relating to the application of Consumers Energy Company for the authority to increase its rates for the generation and distribution of electricity. On behalf of the Michigan Environmental Council and Natural Resources Defense Council. February 21, 2013.

**Indiana Utility Regulatory Commission (Cause No. 44217):** Direct testimony before the Commission discussing PROSYM/Market Analytics modeling relating to the application of Duke Energy Indiana for Certificates of Public Convenience and Necessity. On behalf of Citizens Action Coalition, Sierra Club, Save the Valley, and Valley Watch. November 29, 2012.

**Kentucky Public Service Commission (Case No. 2012-00063):** Direct testimony before the Commission discussing upcoming environmental regulations and electric system modeling relating to the application of Big Rivers Electric Corporation for a Certificate of Public Convenience and Necessity and for approval of its 2012 environmental compliance plan. On behalf of Sierra Club. July 23, 2012.

**Kentucky Public Service Commission (Case No. 2011-00401):** Direct testimony before the Commission discussing STRATEGIST modeling relating to the application of Kentucky Power Company for a Certificate of Public Convenience and Necessity, and for approval of its 2011 environmental compliance plan and amended environmental cost recovery surcharge. On behalf of Sierra Club. March 12, 2012.

**Kentucky Public Service Commission (Case No. 2011-00161 and Case No. 2011-00162):** Direct testimony before the Commission discussing STRATEGIST modeling relating to the applications of Kentucky Utilities Company, and Louisville Gas and Electric Company for Certificates of Public Convenience and Necessity, and approval of its 2011 compliance plan for recovery by environmental surcharge. On behalf of Sierra Club and Natural Resources Defense Council (NRDC). September 16, 2011.

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**Minnesota Public Utilities Commission (OAH Docket No. 8-2500-22094-2 and MPUC Docket No. E-017/M-10-1082):** Rebuttal testimony before the Commission describing STRATEGIST modeling performed in the docket considering Otter Tail Power’s application for an Advanced Determination of Prudence for BART retrofits at its Big Stone plant. On behalf of Izaak Walton League of America, Fresh Energy, Sierra Club, and Minnesota Center for Environmental Advocacy. September 7, 2011.

## **PRESENTATIONS**

Wilson, R. 2017. “Integrated Resource Planning: Past, Present, and Future.” Presentation for the Michigan State University Institute of Public Utilities Grid School. March 29, 2017.

Wilson, R. 2015. “Best Practices in Clean Power Plan Planning.” NASEO/ACEEE Webinar. June 29, 2015.

Wilson, R. 2009. “The Energy-Water Nexus: Interactions, Challenges, and Policy Solutions.” Presentation for the National Drinking Water Symposium. October 13, 2009.

*Resume dated April 2019*

EXHIBIT RW-2	Company response to STF-L&A 5-13 Amended <b>TRADE SECRET</b>
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EXHIBIT RW-3	Company response to STF-L&A 10-1 <b>TRADE SECRET</b>
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EXHIBIT RW-4	Expert report of Global Environmental, LLC/Mark Quarles
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EXHIBIT RW-5	Excerpt of Bednarcik Exhibit 4 from the Direct Testimony of Jessica L. Bednarcik Before the North Carolina Utilities Commission
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EXHIBIT RW-6	Paul Exhibit A-12 Schedule B5.1, from the Direct Testimony of Matthew Paul Before the Michigan Public Service Commission
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Michigan Public Service Commission  
DTE Electric Company  
Projected Capital Expenditures  
Steam, Hydraulic and  
Other Power Generation  
(\$000)

Case No.: U-20162  
Exhibit: A-12  
Schedule: B5.1  
Witness: M. T. Paul  
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		(a)	(b)	(c)	(d)	(e)	(f)	(g)
		Capital Expenditures						
Line No.	Description	Historical	Projected Bridge Period		Projected Test Year			
		12 mos. ended 12/31/2017	12 mos. ending 12/31/2018	4 mos. ending 4/30/2019	16 mos. ending 4/30/2019 <i>col. (c)+(d)</i>	12 mos. ending 4/30/2020	Reference	
1	<b>Steam Power Generation</b>							
2	Routine	216,167	152,894	50,445	203,339	148,436	Exh A-12, B5.1 page 4	
3	Non-Routine	31,994	35,318	28,627	63,945	75,572	Exh A-12, B5.1 page 2	
4	Total Steam Power Generation	248,162	188,212	79,072	267,284	224,008		
5	<b>Hydraulic Power Generation</b>							
6	Routine	2,529	3,242	2,257	5,499	5,397	Exh A-12, B5.1 page 4	
7	Non-Routine	58,591	43,980	13,029	57,009	35,579	Exh A-12, B5.1 page 2	
8	Total Hydraulic Power Generation	61,120	47,222	15,286	62,508	40,976		
9	<b>Other Power Generation</b>							
10	Routine	26,456	28,123	4,275	32,398	20,008	Exh A-12, B5.1 page 4	
11	Non-Routine	32,497	130,237	273,612	403,849	275,564	Exh A-12, B5.1 page 2	
12	Total Other Power Generation	58,953	158,359	277,887	436,246	295,572		
13	Grand Total	368,234	393,793	372,245	766,038	560,556		

Michigan Public Service Commission  
DTE Electric Company  
Projected Capital Expenditures  
Steam, Hydraulic, and  
Other Power Generation -- Non-Routine  
(\$000)

Case No.: U-20162  
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Line No.	Description	(a)	(b)	(c)	(d)	(e)	(f)
		Historical	Capital Expenditures			Projected Test Year	
		12 mos. ended	Projected Bridge Period			12 mos. ending	
		12/31/2017	12 mos. ending	4 mos. ending	16 mos. ending	4/30/2019	
			12/31/2018	4/30/2019	4/30/2019	4/30/2020	
					col. (c)+(d)		
1	<b>Steam Power Generation - Non-Routine Additions:</b>						
2	Monroe Dry Fly Ash Basin	3,301	124	-	124	-	
3	Monroe Fly Ash Basin Vertical Extension	4,232	115	-	115	-	
4	Monroe Coal Combustible Residuals Transfer Pad	3,377	428	-	428	-	
5	Monroe ELG Fly Ash Dry Conversion	2,419	11,250	8,927	20,177	21,437	
6	Monroe Dry Fly Ash Processing	-	1,100	8,333	9,433	24,667	
7	Monroe Site Security	7,539	3,644	1,333	4,978	2,667	
8	DSI/ACI Control Projects	1,129	285	-	285	-	
9	316b	1,225	1,000	118	1,118	160	
10	St Clair Fire Restoration	24,786	-	-	-	-	
11	St Clair Fire Insurance Recovery	(23,850)	(14,850)	-	(14,850)	-	
12	Trenton Channel Aux Boiler & Main Steam Reducing Station	817	(18)	-	(18)	-	
13	Trenton Channel Ash Handling & Sibley Quarry Landfill	788	1,011	-	1,011	-	
14	Total Steam Power Generation - Non-Routine	25,762	4,088	18,711	22,799	48,930	
15	<b>Steam Power Generation - Non-Routine Removals:</b>						
16	River Rouge Bottom Ash Remediation	282	2,728	-	2,728	-	
17	St. Clair Scrubber Basin Remediation	398	3,841	-	3,841	-	
18	Monroe Inactive Impoundment Remediation	841	2,220	7,595	9,815	5,405	
19	Harbor Beach Decommissioning	2,111	9,480	-	9,480	-	
20	Conners Creek Decommissioning	601	11,050	1,973	13,023	18,332	
21	River Rouge Decommissioning	998	1,000	191	1,191	1,942	
22	Trenton Channel Decommissioning	1,001	910	157	1,067	963	
23	Steam Power Generation - Non-Routine Removals - TOTALS	6,232	31,229	9,916	41,146	26,642	
24	Steam Power Generation - Non-Routine - TOTALS	31,994	35,318	28,627	63,945	75,572	
25	<b>Hydraulic Power Generation - Non-Routine:</b>						
26	Ludington Upgrades	50,831	36,980	12,959	49,939	27,189	
27	Ludington Transformers	7,759	7,000	70	7,070	8,390	
28	Hydraulic Power Generation - Non-Routine - TOTALS	58,591	43,980	13,029	57,009	35,579	
29	<b>Other Power Generation - Non-Routine:</b>						
30	Combined Cycle - 2022	31,871	92,425	271,191	363,616	252,414	
31	Peaker Site Security & Blackstart	626	83	333	416	667	
32	Ford CHP Unit	-	37,729	2,088	39,817	22,483	
33	Other Power Generation - Non-Routine - TOTALS	32,497	130,237	273,612	403,849	275,564	
34	TOTAL NON-ROUTINE	123,082	209,534	315,269	524,803	386,715	

**Michigan Public Service Commission**  
**DTE Electric Company**  
**Projected Capital Expenditures**  
**Steam, Hydraulic, Environmental**  
**and Other Power Generation - St. Clair Outage Event**  
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Case No.: U-20162  
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(a)			(b)
			<b>Capital Expenditures</b>
<b>Line No.</b>	<b>Description</b>	<b>Unit</b>	<b>Historical 12 mos. ended 12/31/2017</b>
1	Boiler House Window Replacement	Common	2,719
2	Bridge Crane Restoration	Common	-
3	Turbine Area Lead and Asbestos Abatement	Common	-
4	Turbine Deck Lighting Replacement	Common	-
5	Turbine Vent Fans Replacement	Common	-
6	Turbine Window Replacement	Common	-
7	Turbine Roof Replacement	Common	-
8	Unit 1 to 3 Power Batteries (North and South) Replacement	Common	4
9	Misc Electrical Panels, Breakers and Transformers Replacement	Common	289
10	Asbestos and Lead Abatement/Removal	Common	3,360
11	Computer Equipment Replacement	Common	25
12	Plant Radio System Replacement	Common	184
13	Central Control Room Annunciator Replacement	Common	40
14	Sub Total	Common	6,621
15	Unit 1 LP Generator Brush Holder Assembly Replacement	Unit 1	-
16	Unit 1 HP and LP Exciter Cables Replacement	Unit 1	-
17	Unit 1 Generators Neutral Bus Cable Replacement	Unit 1	-
18	Unit 5 Asbestos Removal	Unit 5	-
19	Unit 6 Uninterruptible Power Supply (UPS) Replacement	Unit 6	-
20	Unit 6 Control Battery Chargers Replacement	Unit 6	-
21	Unit 6 Control Battery DC Distribution System Replacement	Unit 6	152
22	Unit 6 Replace #1 Boiler Water Circulating Pump	Unit 6	-
23	Unit 6 Replace #1 Boiler Water Circulating Pump	Unit 6	409
24	Unit 6 Replace #2 Boiler Water Circulating Pump	Unit 6	-
25	Unit 6 Replace #3 Boiler Water Circulating Pump	Unit 6	9
26	Unit 6 Replace #4 Boiler Water Circulating Pump	Unit 6	(5)
27	Unit 7 turbine dissembly, reassembly and inspection	Unit 7	10,708
28	Unit 7 Replace #2 Boiler Water Circulating Pump	Unit 7	425
29	Unit 7 Condenser Expansion Joints	Unit 7	67
30	Unit 7 MTG Front Standard Control & Monitoring System	Unit 7	6,073
31	Unit 7 MTG Restoration (other than LP1)	Unit 7	328
32	Sub Total	Units	18,165
33	Total		24,786

Michigan Public Service Commission  
DTE Electric Company  
Projected Capital Expenditures  
Steam, Hydraulic, and  
Other Power Generation -- Routine  
(\$000)

Case No.: U-20162  
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	(a)	(b)	(c)	(d)	(e)	(f)
	Capital Expenditures					
	Historical	Projected Bridge Period			Projected Test Year	
Line No.	12 mos. ended 12/31/2017	12 mos. ending 12/31/2018	4 mos. ending 4/30/2019	16 mos. ending 4/30/2019	12 mos. ending 4/30/2020	
	<b>Total Capital - Routine</b>					
	<b>DATA BY SITE</b>					
				<i>col. (c)+(d)</i>		
1	Fleet Support Services	3,156	2,832	257	3,088	770
2	Greenwood	6,956	1,826	600	2,426	2,500
3	Belle River/Range Road	29,945	11,571	8,747	20,317	27,983
4	St. Clair	32,446	15,626	4,259	19,885	11,373
5	River Rouge	5,371	3,076	467	3,543	1,400
6	Trenton Channel/Sibley Quarry	7,917	6,027	1,700	7,727	4,200
7	Monroe	130,376	111,936	34,416	146,352	100,210
8	Subtotal Steam Power Generation	216,167	152,894	50,445	203,339	148,436
9	Hydraulic Power Generation	2,529	3,242	2,257	5,499	5,397
10	Other Power Generation	26,456	28,123	4,275	32,398	20,008
11	Total by Site	245,152	184,259	56,976	241,235	173,841
	<b>DATA BY MAJOR CATEGORY</b>					
12	Reliability Tier 1 Units	132,466	92,744	33,824	126,568	103,289
13	Reliability Tier 2 Units	40,298	20,136	4,759	24,895	13,640
14	Fleet Support Services	3,156	2,832	257	3,088	770
15	Safety/Combustible Dust	25,029	25,493	7,812	33,306	20,021
16	Minor Environmental	15,219	11,689	3,793	15,482	10,717
17	Hydraulic Power Generation - Ludington	2,529	3,242	2,257	5,499	5,397
18	Other Power Generation - Peakers	26,456	28,123	4,275	32,398	20,008
19	Total by Major Category	245,152	184,259	56,976	241,235	173,841

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Line No.	(a) Facility	(b) Calendar Year	(c) Unit	(d) High Level Breakdown	(e) Lower Level Breakdown	(f) Description	(g) Key Concept	(h) Amount
1	Belle River/Range Road	2017	2	Reliability	Reliability Boiler	Unit 2 Expansion Joints	Flue Gas	1,284,449
2	Belle River/Range Road	2017	2	Combustible Dust	Common System	Fuel Supply Unit 2 Coal Silo and Conveyor Belt Dust Collector	Fuel System	1,391,299
3	Belle River/Range Road	2017	2	Safety	Reliability Turbine	Unit 2 HP & IP Turbine Valves	Turbine	2,268,501
4	Belle River/Range Road	2017	2	Reliability	Reliability Turbine	Unit 2 HP Turbine	Turbine	4,357,466
5	Belle River/Range Road	2017	2	Reliability	Reliability Boiler	Unit 2 Waterwall and Lower Slope Tubes	WW Tubes	7,448,930
6	Belle River/Range Road	2017	Common	Minor Environmental	Common System	Range Road Landfill Capping	Land	1,352,322
7	Belle River/Range Road	2017	Common	Reliability	Common System	Fuel Supply Coal Crusher 1	Fuel System	2,057,959
8	Greenwood	2017	1	Safety	Reliability Turbine	Unit 1 Turbine Valves	Turbine	2,268,048
9	Monroe without Large Enviro.	2017	1	Reliability	Reliability Boiler	Unit 1 Waterwall Tubes	WW Tubes	1,023,415
10	Monroe without Large Enviro.	2017	1	Reliability	Reliability Turbine	Unit 1 South Boiler Feed Pump Turbine Blades	Turbine	1,355,185
11	Monroe without Large Enviro.	2017	1	Minor Environmental	Air Quality	Unit 1 SCR Catalyst Layers 2 & 4	Boiler Emissions	1,376,299
12	Monroe without Large Enviro.	2017	1	Reliability	Reliability Turbine	Unit 1 North Boiler Feed Pump Turbine Blades	Turbine	1,385,904
13	Monroe without Large Enviro.	2017	1	Reliability	Reliability Boiler	Unit 1 Secondary Superheat Inlet Pendants	SH/RH Tubes	1,988,287
14	Monroe without Large Enviro.	2017	1	Reliability	Common System	Unit 1 Coal Mill 1-2, 1-4 and 1-5 Silos	Fuel System	2,458,553
15	Monroe without Large Enviro.	2017	2	Reliability	Reliability Boiler	Unit 2 Economizer Tubes	Econ Tubes	1,768,425
16	Monroe without Large Enviro.	2017	2	Reliability	Reliability Boiler	Unit 2 Reheat Outlet Pendant Dutchmen	SH/RH Tubes	2,100,366
17	Monroe without Large Enviro.	2017	2	Minor Environmental	Air Quality	Unit 2 SCR Catalyst Layers 2 & 4	Boiler Emissions	2,557,554
18	Monroe without Large Enviro.	2017	2	Reliability	Reliability Boiler	Unit 2 Horizontal Reheater Tubes	SH/RH Tubes	2,661,027
19	Monroe without Large Enviro.	2017	2	Reliability	Reliability Turbine	Unit 2 Generator	Generator	3,994,771
20	Monroe without Large Enviro.	2017	2	Reliability	Common System	Unit 2 Dynamic Classifiers for Coal Mills 1-7	Fuel System	6,773,278
21	Monroe without Large Enviro.	2017	2	Reliability	Reliability Boiler	Unit 2 Secondary Superheat Inlet Pendants	SH/RH Tubes	11,169,618
22	Monroe without Large Enviro.	2017	2	Reliability	Reliability Boiler	Unit 2 Waterwall Tubes	WW Tubes	15,470,599
23	Monroe without Large Enviro.	2017	3	Reliability	Common System	Unit 3 Coal Mill 3-4	Fuel System	1,188,738
24	Monroe without Large Enviro.	2017	3	Reliability	Reliability Boiler Feedwater System	Unit 3 Main Unit Condenser	Condenser	1,805,902
25	Monroe without Large Enviro.	2017	4	Minor Environmental	Air Quality	Unit 4 SCR Catalyst Layer 2	Boiler Emissions	1,201,747
26	Monroe without Large Enviro.	2017	4	Reliability	Reliability Turbine	Unit 4 North Boiler Feed Pump Turbine Blades	Turbine	1,202,189
27	Monroe without Large Enviro.	2017	Common	Safety	Common System	Fuel Supply Street Lighting	Lighting	1,175,053
28	Monroe without Large Enviro.	2017	Common	Reliability	Common System	Fuel Supply Caterpillar D10 Dozer	Fuel System	1,398,009
29	Monroe without Large Enviro.	2017	Common	Reliability	Common System	Fuel Supply Caterpillar D10 Dozer	Fuel System	1,408,953
30	Monroe without Large Enviro.	2017	Common	Combustible Dust	Common System	Fuel Supply Coal Crusher Sizing Grid & Bypass Chute	Fuel System	1,452,340
31	Monroe without Large Enviro.	2017	Common	Combustible Dust	Common System	Fuel Supply Unit 1 & 2 Cascade Counterweight Room	Fuel System	1,637,279
32	Monroe without Large Enviro.	2017	Common	Combustible Dust	Common System	Fuel Supply Dust Collector 1	Fuel System	3,317,392
33	Monroe without Large Enviro.	2017	Common	Reliability	Capacity Electrical	Fuel Supply Control System	Fuel System	3,609,547
34	Monroe without Large Enviro.	2017	Common	Reliability	Common System	Outlet Canal Gates	Water	1,229,027
35	Monroe without Large Enviro.	2017	Common	Reliability	Common System	Make-Up Water System	Water	1,784,890
36	Monroe without Large Enviro.	2017	Common	Reliability	Common System	#8 Sootblowing Air Compressor	Plant Air	4,185,225
37	Peakers	2017	Belle River	Reliability	Capacity Electrical	Belle River 12-1, 12-2 & 13-1 Peakers Control System	Peakers	1,805,737
38	Peakers	2017	Delray	Reliability	Reliability Turbine	Delray 12-1 Peaker Generator Field	Peakers	1,711,751
39	Peakers	2017	Delray	Reliability	Reliability Turbine	Delray 11-1 Peaker Turbine Hot Gas Path	Peakers	3,955,931
40	Peakers	2017	Delray	Reliability	Reliability Turbine	Delray 12-1 Peaker Turbine Hot Gas Path	Peakers	4,046,178
41	Peakers	2017	Northeast	Reliability	Reliability Turbine	Northeast 12-1 Peaker Turbine Combustion Cans & Hot Gas Path	Peakers	3,597,118
42	Peakers	2017	Renaissance	Reliability	Reliability Turbine	Renaissance Unit 2 Peaker Combustion Cans	Peakers	2,417,370
43	Peakers	2017	Superior	Reliability	Reliability Turbine	Superior 11-4 Peaker Turbine Combustion Cans & Hot Gas Path	Peakers	2,884,787
44	St. Clair	2017	6	Reliability	Reliability Turbine	Unit 6 LP1 & LP2 Turbine L-0 Blades	Turbine	2,344,827
45	St. Clair	2017	7	Reliability	Common System	Unit 7 Coal Mill D	Fuel System	1,025,211

**Michigan Public Service Commission  
DTE Electric Company  
Projected Capital Expenditures  
Years 2017 to 2020  
Routine Maintenance Projects greater than \$1M**

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Exhibit: A-12  
Schedule: B5.1  
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	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	
Line No.	Facility	Calendar Year	Unit	High Level Breakdown	Lower Level Breakdown	Description	Key Concept	Amount	
55	Belle River/Range Road	2018	1	Reliability	Reliability Turbine	Unit 1 HP Turbine	Turbine	3,700,067	
56	Monroe without Large Enviro.	2018	1	Reliability	Reliability Turbine	Unit 1 North Boiler Feed Pump Turbine Condenser	Condenser	1,008,659	
57	Monroe without Large Enviro.	2018	1	Safety	Reliability Turbine	Unit 1 Turbine Valves	Turbine	1,200,000	
58	Monroe without Large Enviro.	2018	1	Reliability	Reliability Boiler Feedwater System	Unit 1 Feedwater Heater 3	Feedwater Heater	2,148,382	
59	Monroe without Large Enviro.	2018	1	Safety		Common System	Unit 1 ID Fan Discharge Dampers	Fans	2,617,601
60	Monroe without Large Enviro.	2018	1	Reliability	Reliability Boiler	Unit 1 Economizer Tubes	Econ Tubes	2,900,000	
61	Monroe without Large Enviro.	2018	1	Reliability	Reliability Boiler	Unit 1 Horizontal Reheat Tubes	SH/RH Tubes	2,900,000	
62	Monroe without Large Enviro.	2018	1	Reliability	Reliability Boiler	Unit 1 Expansion Joints	Flue Gas	3,296,966	
63	Monroe without Large Enviro.	2018	1	Reliability	Common System	Unit 1 Coal Mill 1-2, 1-4 and 1-5 Silos	Fuel System	3,328,991	
64	Monroe without Large Enviro.	2018	1	Minor Environmental	Air Quality	Unit 1 SCR Catalyst Layers 2 & 4	Boiler Emissions	3,777,281	
65	Monroe without Large Enviro.	2018	1		Reliability	Reliability Boiler	Unit 1 Secondary Superheat Inlet Pendants	SH/RH Tubes	11,853,710
66	Monroe without Large Enviro.	2018	1	Reliability	Reliability Boiler	Unit 1 Waterwall Tubes	WW Tubes	11,928,188	
67	Monroe without Large Enviro.	2018	3	Reliability	Reliability Turbine	Unit 3 South Boiler Feed Pump Turbine Blades	Turbine	1,329,391	
68	Monroe without Large Enviro.	2018	3	Reliability	Reliability Boiler	Unit 3 Secondary Superheat Inlet Pendants	SH/RH Tubes	1,752,145	
69	Monroe without Large Enviro.	2018	3	Reliability	Common System	Unit 3 Coal Mill 3-3 & 3-4 Silos	Fuel System	2,213,505	
70	Monroe without Large Enviro.	2018	3	Minor Environmental	Air Quality	Unit 3 SCR Catalyst Layers 1 & 3	Boiler Emissions	2,244,606	
71	Monroe without Large Enviro.	2018	4		Reliability	Reliability Boiler	Unit 4 Secondary Superheat Inlet Pendants	SH/RH Tubes	1,100,000
72	Monroe without Large Enviro.	2018	4	Reliability	Common System	Unit 4 Coal Mill 4-5 Silo	Fuel System	1,800,000	
73	Monroe without Large Enviro.	2018	4	Minor Environmental	Air Quality	Unit 4 SCR Catalyst Layer 2	Boiler Emissions	2,342,869	
74	Monroe without Large Enviro.	2018	Common		Combustible Dust	Common System	Fuel Supply Coal Crusher Sizing Grid & Bypass Chute	Fuel System	1,715,128
75	Monroe without Large Enviro.	2018	Common	Safety	Capacity Electrical	Fuel Supply 480V Breakers	Fuel System	2,121,390	
76	Monroe without Large Enviro.	2018	Common	Combustible Dust	Common System	Fuel Supply Train Unloading Tripper Car Chute	Fuel System	2,200,000	
77	Monroe without Large Enviro.	2018	Common	Combustible Dust	Common System	Fuel Supply Dust Collector 2	Fuel System	2,638,854	
78	Monroe without Large Enviro.	2018	Common	Combustible Dust	Common System	Fuel Supply Dust Collector 3	Fuel System	2,682,819	
79	Monroe without Large Enviro.	2018	Common	Reliability	Capacity Electrical	Fuel Supply Control System	Fuel System	8,321,538	
80	Monroe without Large Enviro.	2018	Common	Safety	Common System	Unit 1 & 2 Precipitator SIR Lifting Rails & Trolleys	Flue Gas	1,024,486	
81	Monroe without Large Enviro.	2018	Common	Reliability	Common System	Make-Up Water System	Water	1,356,873	
82	Monroe without Large Enviro.	2018	Common	Reliability	Common System	#8 SBAC Compressor	Plant Air	1,490,264	
83	Monroe without Large Enviro.	2018	Common	Reliability	Common System	Station Air Compressors	Plant Air	2,629,558	
84	Peakers	2018	Belle River	Minor Environmental	Air Quality	Belle River Peakers CEMS	Peakers	1,000,000	
85	Peakers	2018	Dean		Reliability	Capacity Electrical	Dean 11-1, 11-2, 12-1 & 12-2 Peakers Control System	Peakers	2,352,762
86	Peakers	2018	Delray	Reliability	Reliability Turbine	Delray 12-1 Peaker Turbine Hot Gas Path	Peakers	2,430,034	
87	Peakers	2018	Greenwood	Reliability	Reliability Turbine	Greenwood 11-1 Peaker Combustion Cans	Peakers	1,800,000	
88	Peakers	2018	Greenwood	Reliability	Capacity Electrical	Greenwood 11-1, 11-2 & 12-1 Peakers Control System	Peakers	1,933,456	
89	Peakers	2018	Hancock	Reliability	Reliability Turbine	Hancock 11-3 Peaker Generator Field	Peakers	1,000,000	
90	Peakers	2018	Hancock	Reliability	Capacity Electrical	Hancock 12-1 & 12-2 Peakers Control System	Peakers	1,144,708	
91	Peakers	2018	Northeast	Reliability	Capacity Electrical	Northeast 11-1, 11-2, 11-3, 11-4, & 12-1 Peakers Control System	Peakers	4,000,000	
92	Peakers	2018	Renaissance	Minor Environmental	Air Quality	Renaissance Peakers CEMS Monitoring	Peakers	1,000,000	
93	Peakers	2018	Renaissance		Reliability	Reliability Turbine	Renaissance Unit 4 Peaker Turbine Combustion Cans	Peakers	2,594,642
94	Peakers	2018	Renaissance	Reliability	Capacity Electrical	Renaissance Units 1-4 Peakers Main Unit Transformer Insulators	Peakers	3,110,608	
95	River Rouge	2018	3	Safety	Reliability Turbine	Unit 3 Reheat Stop and Intercept Turbine Valves	Turbine	1,614,358	
96	St. Clair	2018	6	Safety	Reliability Turbine	Unit 6 Turbine Valves	Turbine	1,500,000	
97	St. Clair	2018	6	Reliability	Reliability Turbine	Unit 6 LP1 & LP2 Turbine L-0 Blades	Turbine	4,065,268	
98	Trenton Channel	2018	9	Reliability	Reliability Boiler	Unit 9 Main Steam Piping Tee	Boiler Piping	1,571,493	
99	Trenton Channel	2018	9	Reliability	Reliability Turbine	Unit 9 South Boiler Feed Pump Turbine Blades	Turbine	1,696,073	
100	<b>Total 2018 Projects</b>								<b>122,436,673</b>







**Michigan Public Service Commission**  
**DTE Electric Company**  
**Projected Capital Expenditures**  
**Allowance for Funds Used During Construction (AFUDC)**  
**Fossil Generation**  
**(\$000)**

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		(a)	(b)	(c)
Line			Adjusted Historical 12 mos. ended	Projected 12 mos. ending
No.	Description		12/31/2017	4/30/2020
1	Fossil Generation - Routine Expenditures 1/		<u>2,756</u>	<u>1,879</u>
2	Fossil Generation - Project Specific:			
3	Ludington		6,432	2,176
4	Combined Cycle		654	-
5	Other Small Projects		-	-
6	Subtotal Project Specific		<u>7,086</u>	<u>2,176</u>
7	Total AFUDC - Fossil Generation 2/		<u>9,842</u>	<u>4,055</u>

1/ AFUDC estimates for routine projects are developed at a high level based on historical trend

2/ The projected AFUDC amounts are based on the authorized U-18255 rate of 5.34%